

# SOUTHWEST CHEROKEE CORNERS URBAN REDEVELOPMENT PLAN

December 2009 Prepared by Cherokee County Planning and Zoning Department



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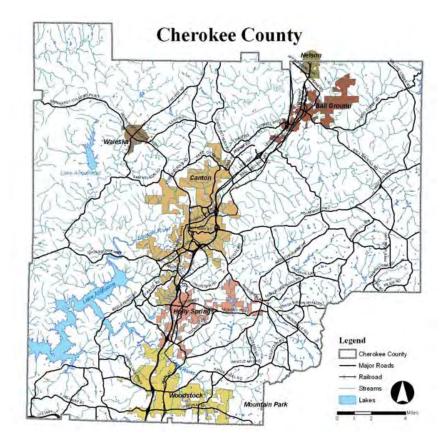
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# INTRODUCTION

### Perspective on Cherokee County

Over the past 30 years, the County has undergone a transformation from a primarily rural county to a fullfledged Atlanta suburb because of its proximity to jobs, abundance of vacant land and availability of affordable housing stock. This change has translated into significant population growth from 141,903 people in 2000 to 204,363 (estimated) in 2007. The population is projected to more than double - for every five people in the county today, there will be 11 by 2030. The current economic conditions have certainly slowed growth for the moment but the population and employment are still expected to increase significantly over the next ten to twenty years.

Four of the five municipalities, Ball Ground, Canton, Holly Springs and Woodstock, are located along I-575. Waleska is located in Northwest corner of the County at the intersection of SR 140 & 108. The county also contains portions of the cities of Mountain Park and Nelson, which are planning separately. Each of the five cities has its own character. Canton has always been the center of government. Ball Ground is known for its gems and minerals. Waleska is home to Reinhardt College. Woodstock has worked to revitalize their downtown with new development. Holly Springs has a quaint downtown surrounded by residential neighborhoods.



Cherokee County is rich with natural resources. The Etowah River and Little River supply water to Lake Allatoona in the Southwest corner of the county. This lake is operated by the U.S. Army Corps of Engineers for flood control, power generation, water supply and recreation. Lake Arrowhead, west of Waleska, is a private lake within the Lake Arrowhead master-planned development. The NW corner of Cherokee County is the most mountainous with several recognized peaks above 2200 ft.

Served by excellent Interstate roadways, the Georgia Northeastern Railroad, and the Cherokee County Regional Airport, residents and businesses have convenient and efficient access to multiple modes of transportation. The County is bisected by Interstate 575, which runs from Marietta north, ending at the Pickens County line into Georgia 515. The Georgia Northeastern Railroad operates freight service on the former L&N tracks, roughly parallel to this route. The expansion of the Airport is underway as a result of a the groundbreaking federal-state-local partnership. This \$25 million dollar project is an opportunity to attract significant economic development around the airport and link it to the Bluffs of Technology Park, which is designed to create a major regional employment center along I-575 between Canton and Ball Ground. Population growth follows the same general pattern as well, with new suburbs in the south following the highway toward rural areas further north.

The majority of residential development in Cherokee County has been, and is anticipated to be singlefamily residential units at a variety of prices and sizes. This attracts a mix of younger family households with children, first time homebuyers, and opportunities for move-up and, to a much lesser extent, executive housing in a suburban setting. Density is increasing in the cities where services exist and a more "urban" character is developing. With this dramatic household growth has come support for a significant amount of new local-serving retail and local-serving office development of moderate to high quality. Most commercial centers are clustered in Woodstock and Canton and along I-575

# Vision for Cherokee County

Cherokee County's future begins with a clear statement of its identity and competitive position in the marketplace. As the Atlanta metropolitan region continues to expand, being the most accessible, the most attractive or even the most affordable does not guarantee a community's success. The Vision is based on choices and opportunities. Today the community stands poised between the old and the new; between remaining a bedroom community to the Atlanta Metropolitan Area and becoming a destination on its own; between the choice to continue its current growth patterns or to embrace a variety of lifestyles and life cycles.

# Cherokee County Vision Statement

Our unique character blends natural beauty and a proud heritage of diverse cultures and lifestyles making Cherokee a desirable and sustainable community.

The pace of life is quiet with an overarching commitment to thrive and grow responsibly. The rich agricultural foundation and extensive equine activities are a critical part of our past, present and future that is preserved and enhanced through careful and deliberate community design.

Lake Allatoona and the Etowah River provide our essential natural water supply as well as expanding recreational opportunities. Special care must be exercised to preserve water quality and quantity to support community expectations.

Success is sustained through thoughtful planning – an executable plan and consistent implementation. As we progress toward 2030, there is a recognizable 'balance' between housing options, employment opportunities, quality education, shopping, recreation, infrastructure, transit options, public safety and exceptional services.

Source: Cherokee County Community Agenda

Overall, Cherokee County and its Cities are envisioned as a thriving community, where its rural heritage is preserved. Retail services and employment are concentrated in walkable villages that have occupants in every storefront. People ride bicycles or walk in their neighborhoods and stop to chat. Accessibility and transportation choices are provided to all levels of citizens no matter what their economic status or age. Children have the choice to walk to school, and seniors can continue to be active. Shopping and services are neighborhood based. Employment opportunities allow people to make their living within their community.

The Vision seeks a healthy community that nurtures a community member's health and spiritual wellbeing. In addition to wise land use choices, services and institutions such as churches, temples, hospitals, senior homes and childcare centers are abundant. The mind is challenged and souls are nurtured with schools, theaters, museums and galleries; places to kick back and rest or engage in recreation. Above all the Community Vision is about the desires and values of the people who live there.

# *Guiding Principles from Community Agenda*

- 1 Growth should be guided to preserve and enhance the unique character of our communities.
- 2 New development should not cause undue burden on public services, infrastructure and community facilities.
- 3 The continued economic development of our area depends on a variety of new commercial and industrial development in appropriate locations.
- 4 An array of housing choices is important to address the diverse needs of the population within our communities.
- 5 The county includes natural areas, critical water resources, and animal habitats that should be preserved while respecting the rights of private property owners

Source: Cherokee County Community Agenda

# **SOUTHWEST CHEROKEE CORNERS**

# **Background**

The SW corner of Cherokee County was primarily developed prior to 1980. Since then the area has been overlooked by the development community. This has resulted in a serious lack of investment and reinvestment by property owners along Hwy 92 and the surrounding area. The existing properties and structures are beginning to show signs of pervasive poverty, underdevelopment, general distress and blight. Despite this trend, there are a number of public and private investments aimed at reviving this area. The future for the Southwest Cherokee Corners Area is bright because of this coordinated public-private effort to spur new investment in this area.

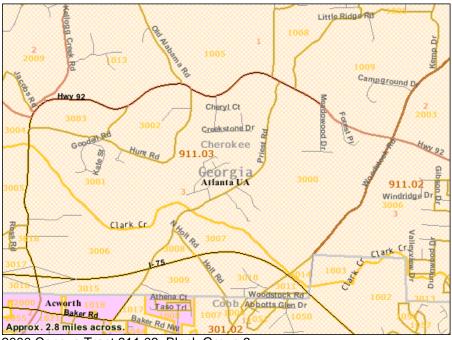
# Purpose and Intent

The Southwest Cherokee Corners Urban Redevelopment Plan is intended to communicate the adopted policies for current and future development and redevelopment of properties within the target area. The purpose of this plan is to outline the actions necessary to produce an environment where residents can live, work and play in a pleasant and sustainable environment.

### Boundaries of the Redevelopment Area

The Southwest Cherokee Corners extends from the intersection of State Route 92 and Woodstock Road west to the Cherokee – Bartow County line, including the SR 92 Corridor to the interchange with Interstate 75. The Southern boundary of the area is the Cherokee – Cobb County line. State Route 92 is one of a very few east – west arterials in the North Metro Atlanta area.

The Southwest Cherokee Corners Area includes all of the 2000 Census Tract 911, Block Group 3 as well as adjacent parcels along Hwy 92 and Woodstock Road. The map below shows the boundaries of the Census Block Group and the major roads. A more detailed map of the boundaries of the Redevelopment Area can be found in the Maps section of the document.

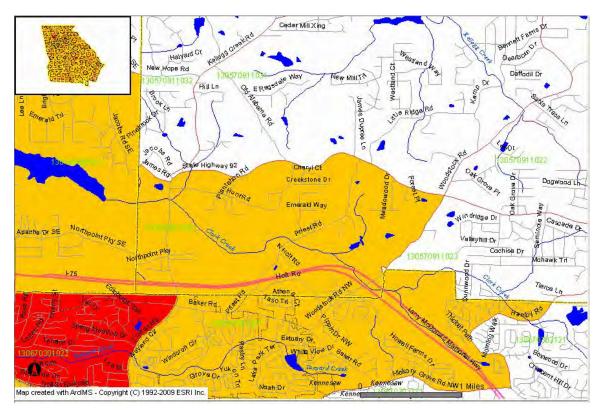


2000 Census Tract 911.03, Block Group 3

# Negative Conditions within the Redevelopment Area

### Pervasive Poverty

The map below (DCA website) shows the proximity of the Southwest Cherokee Corners area to the immediately adjacent Census Tract 301.02, Block Group 2 (# 130670301022) with a resident population of 20% or greater who are living in poverty.



Compared with the Atlanta MSA and Cherokee County, the population of this Block Group reflects many of the characteristics of poverty. Overall, the median household income and per capita income is significantly lower than the comparison areas. The residents have remained in their homes at a much greater rate. Rents and median asking price for homes is far below values for Cherokee County and the Atlanta area as a whole.

Comparison Statistics			
•	Atlanta MSA	Cherokee County	Tract 911.03, Block Group 3
Population	4,112,198	141,903	1,551
Households	1,049,680	49,495	531
Median HH Income	\$51,948	\$60,896	\$44,191
Per Capita Income	\$25,033	\$24,871	\$17,968
Same House in 1995	44.6%	48.1%	64.9%
% below poverty level	9.4%	5.3%	7.6%
Median Year Structure Built	1982	1988	1981
Median Contract Rent	\$644	\$622	\$566
Median Price Asked	\$130,900	\$165,200	\$37,500

Source: US Census 2000

#### Underdevelopment

There is significant underdevelopment in the Southwest Cherokee Corners area. Despite the overlay zoning which permits a broad range of permitted uses and the advantageous access along SR 92, development of the area has been sporadic resulting in a hodge-podge of dissimilar and disparate uses. In spite of a growing population and affluence in other areas around Southern Cherokee and Northwest Cobb counties, this area remains underserved by retailers and lacking office space according to a recent market study in the area. The report highlighted the following barriers to development in SW Cherokee Corners area:

 <u>Economic Underutilization of Developable Land</u>: A significant proportion of developable land within the area is underutilized with respect to potential density, type of development and/or resulting market and taxable values. Many parcels, suitable for commercial development, are currently vacant or being used for residential.



1 - Graded Commercial Property on Hwy 92



3 - Vacant Land on Hwy 92



2 - Land with Infrastructure on Northpoint Parkway



4 - Acreage available for residential near Hwy 92

- <u>Structural Age and Deterioration</u>: The majority of the retail, office and industrial buildings were constructed between 25 and 50 years ago and have experienced only minor improvements since that time. Consequently, they are out of date and have become somewhat dilapidated as a result of the passage of time and frequent use.
- <u>Inefficient and Obsolete Commercial Design and Layout:</u> The existing commercial centers and freestanding structures are inefficient with respect to site use and density. Most are considered unattractive with respect to current standards and obsolete with respect to consumer market appeal. Parking is inefficient, and store frontage and signage are below current market standards and design.

- <u>Lack of Rental Revenue Generation</u>: Commercial rental rates in the Southwest Cherokee Corners area are significantly below those achieved in newer developments less than two miles east around the I-575 and SR 92 interchange and three miles west immediately south of the Cherokee County line at the I-75 and SR 92 interchange.
- <u>Congested Access and Egress</u>: The current design and layout of the area's internal network of feeder roadways are not conducive to the efficient flow of traffic into and out of the existing or contemplated retail, office and mixed-use projects in the area. While SR 92 has undergone significant improvements over the last several years, the currently inadequate network of interior and residential streets within the area will become even less capable of handling both community and pass-through traffic.
- <u>Underachievement as Employment Center</u>: Current employment opportunities are limited in the the Southwest Cherokee Corners area. There are few professional or business services offered in the area, nor are there any corporate or professional firms. Retail and service industry employment is constrained by the lack of competitive retail offerings and restaurants.
- <u>Lack of Public Amenities and Facilities:</u> The Southwest Cherokee Corners area has no public park or open spaces. While public safety services(sheriff, fire & EMS) are provided, there are no other public services facilities such as libraries, senior or community centers, amphitheaters, transit centers or recreation centers.

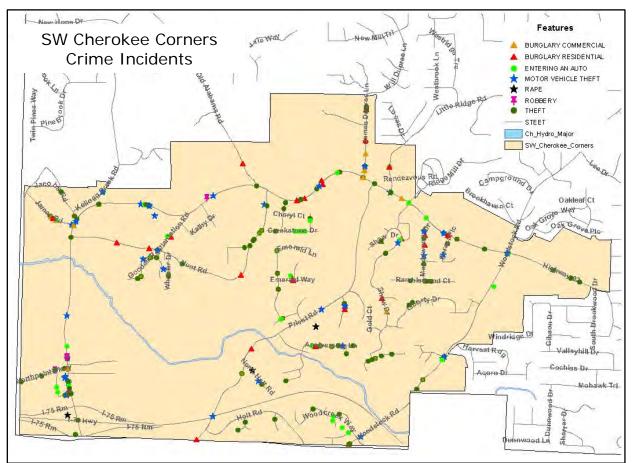
#### General Distress

Sometimes the sources of an area's problems are not visible but can significantly deter investment and development. The SW Cherokee Corners area has been affected by crime, home foreclosures, and environmental concerns from past development to cause general distress in the community. Each of these issues is discussed below:

<u>Crime</u>

Overall crime in Southern Cherokee is high compared to other parts of Cherokee County. In 2008, the Oak Grove Precinct handled 588 Crime Incidents, while the BridgeMill Precinct to the North handled 354 Crime Incidents. The Cherokee County Sheriff's Department has assembled a special task force to specifically cover this part of the community as it has the highest crime rate of all other precincts within the county. SW Cherokee Corners represents roughly 25% of the Oak Grove Precinct.

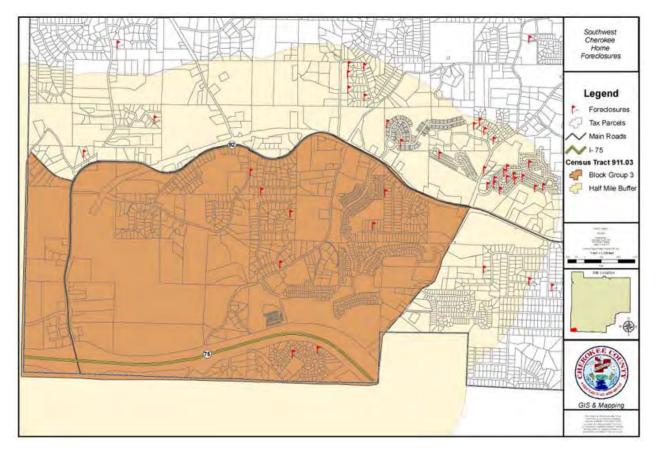
Since 2005, Cherokee County Sheriff has reported 260 Crime Incidents specifically in the SW Cherokee Corners area. These include incidents of Burglary, Theft, Rape and Robbery. The Map below illustrates the distribution of the incidents in the community.



Source: Cherokee County Sheriff Department

#### Home Foreclosures

The SW Cherokee Corners area is not immune to the national home foreclosure trend. A check of the www.foreclosuredatabase.com website indicates in January 2009 showed there were 79 residential properties in the 30102 ZIP code which covers the SW Cherokee Corners area. The map below illustrates the location of foreclosures in recent months. The significant concentration of foreclosures in the Northeast corner of the Redevelopment Area is located in several new home developments.



#### Properties with Environmental Concerns

A number of the properties in the SW Cherokee Corners Area have a history of land uses that cause environmental concerns. This is true for properties that have been in use for industrial businesses, gas stations, auto/machinery repair and inert landfills prior to environmental regulations. Prior to the late 1960's, these land uses were largely unregulated and likely to have areas of soil or groundwater contamination. Since the first wave of commercial development occurred between 1950 and 1970, this is a significant problem for this part of Cherokee County.

While the real extent of the problem may not be know, the potential for environmental issues is often enough to cause real estate deals to fall apart prior to starting the environmental assessment process. These potential brownfields can affect the property values of surrounding parcels because of the uncertainty about contamination and cleanup costs.

# Blight

The SW Cherokee Corners area contains a considerable number of properties that exhibit signs of blight, i.e. deterioration sufficient to constitute a threat to health, safety and public welfare. Below are examples of blighted residential and commercial properties in the area. Recently, some of the blighted structures were removed to facilitate redevelopment in conjunction with the Hwy 92 widening project.

Pre-Widening Blight



5 - Abandoned Home





7 - Abandoned Mobile Home



9 - Rental Mobile Home Park



8 - Vacant Gas Station / Convenience Store



10 - Poor Infrastructure Within Park

Cherokee County Planning

# Residential



11 - Hwy 92 near Woodstock Road



13 - Priest Road South of Hwy 92



15 - Johnson Dupree Lane at Priest Road



12 - Woodstock Road near Hwy 92



14 - James Dupree Lane North of Hwy 92



16 - Old Hwy 92 near Northpoint Parkway

# SOUTHWEST CHEROKEE CORNERS URBAN REDEVELOPMENT PLAN

### Commercial



17 - Woodtech Mulching Operation



19 - Business located in old chicken house



21 - Tire business with vacant lots and junk vehicles



18 - Woodtech Mulching Operation



20 - Business on Old Alabama Road



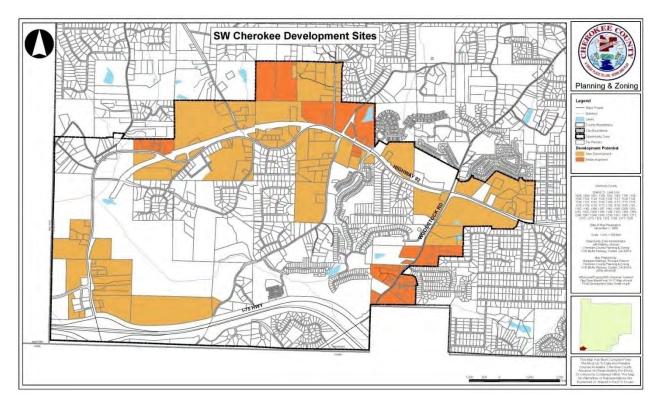
22 - Auto repair business with junk yard behind

# Economic Outlook

The outlook for SW Cherokee area is strong because of the tremendous development potential, abundant workforce housing, and significant public investment.

#### Development Potential

The SW Cherokee Corners Area is filled with sites that are either primarily undeveloped or ripe for redevelopment. The map below illustrates the location of these sites. The yellow areas are largely vacant land and the orange areas could be easily redeveloped.



# Surrounding Workforce Housing

The existing residential neighborhoods offer a full range of workforce housing, from affordable apartments to modest townhomes to detached single-family homes. Several of the apartment complexes nearby were built with Low Income Housing Tax Credits (LIHTC) so they contain units that are limited to individuals with incomes below 80% of the Area Median Income (AMI). There are existing townhouses as well as some under construction in the area that would suit the needs of households near AMI. The range of options in single-family detached is very wide in this part of the County. There are homes built in the 70's, 80's and 90's as well as brand new homes. The older homes offer larger wooded lots while the newer homes are in neighborhoods with amenities for families with children. The variety of housing options in SW Cherokee is a strong asset for attracting employers and commercial development.

#### Leveraging Public Investment

Recognizing the problems in the SW Cherokee area, county leaders have worked for nearly a decade to make investments in capital projects and infrastructure to address the critical needs. This Redevelopment Plan aims to leverage these projects to bring private economic development investment to this part of Cherokee County.

### Federal & State Funded Projects

- Hwy 92 Widening

Designed in the 1970's, the nearly \$70 million widening of Hwy 92 between I-575 and I-75 will be complete in the next 6 months. This major road project will make a significant impact on the SW Cherokee Corners Area. The modern 4-lane road will make this area more accessible and desirable for development.

#### Local Investment

- New Public Safety Facility

Opened in Fall 2006, the new Cherokee County Community Services Center at Oak Grove is a modern fire station, sheriff's precinct and community room located just West of the Hwy 92 / Woodstock Rd intersection. This \$1.5 million dollar project has brought improved emergency response to this part of the county.

# - New School (Public/ Private Partnership)

Several years ago, Cherokee County School District recognized that the existing Woodstock Elementary was significantly overcrowded. They have purchased a site off of Hunt Rd for a new elementary school in this area and are slated to



begin construction in Fall 2009. Unfortunately, Hunt Rd is not suited for the car and bus traffic created by a school facility. Working with the developer on the nearby Centennial Lakes community, Cherokee County developed a plan to provide access for the school out on to Priest Rd, which will only require minor improvements to accommodate the traffic. This innovative Public-Private Partnership has provided a cost-effective solution to provide adequate access to the school site.

# **CONSISTENCY WITH ADOPTED PLANS**

The vision for the SW Cherokee Corners area is reflected in the county-wide Comprehensive Plan as well as the Oak Grove Master Plan. Demonstrating their commitment to this vision, these documents have been adopted by the Cherokee County Board of Commissioners.

# Comprehensive Plan

In 2008, the Cherokee County Board of Commissioners adopted the Community Agenda and a Future Development Map completing the 10<sup>th</sup> year Major Update and fulfilling its obligation as a Qualified Local Government in the State of Georgia. The Community Agenda is the "roadmap" for the future of the community. It was developed through an extensive public planning process involving community leaders, major stakeholders, public officials and citizens from all walks of life, all of whom make key decisions within the community.

The Community Agenda is perhaps the most important part of the three parts of the Comprehensive Plan as it includes the Community's Vision. It is intended to generate local pride and enthusiasm about the future of the community, to communicate what is unique and important about the community and to provide the implementation program for achieving the community Vision. Within the Community Agenda, are policies and strategies developed by the community to guide decision makers on the issues of growth and redevelopment.

The Cherokee County Comprehensive Plan adopts five Core Issues around which policies and implementation strategies have been conceived. The five Core Issue areas are Sustainable Growth, Sense of Place and Historic Character, Aging In Place, Promoting Connectivity and Mobility and Housing Choice. Four of the Core Issues are directly applicable to the Southwest Cherokee Corners Redevelopment Plan.

# Sustainable Growth Policies

- Encourage growth in areas where it will be the most beneficial to the County and its cities. New development should be consistent with the Future Development Plan Map and the long range planning goals and policies.
- Focus denser levels of growth within existing City boundaries and targeted growth areas within the County where there is adequate infrastructure;
- Coordinate transportation improvements, school locations, parks and opens spaces, and other public uses to enhance neighborhoods throughout the County
- Encourage mixed-use village developments to provide for a diversity of economic opportunities in a walkable environment.

# Implementation Strategies

• Align goals and strategic actions of the Economic Strategic Plan with the Transportation Improvement Plan and Regional Transportation Plan.

#### Preserve and Enhance Sense of Place and Historic Character

- The historic downtowns, Regional Centers and Development Corridors need to be developed as lively interactive mixed-use environments to provide viable live, work, shopping and entertainment choices.
- To enhance the existing historic environment, new development and redevelopment should be of the highest quality and incorporate design and site elements that address the community's Vision and Character Area intent.

#### Implementation Strategies

- Offer information and assistance to property owners who may be interested in having their potentially eligible property listed on the National Register of Historic Places, and to the development community regarding redevelopment and adaptive reuse.
- Investigate preservation incentives and preservation tools such as easements, transfer of development rights, and overlay zoning.

#### Create Land Use Patterns that Promote Connectivity and Mobility

- Improve traffic flow in and around the Bells Ferry Road, Highway 92 and Towne Lake Parkway, and Sixes Road, and overall connectivity within the County. Developments should not be built in isolation; developments should connect with the existing transportation network and adjacent properties.
- All roadways should be designed to be context sensitive and integrated with adjacent land use.
- Public facilities and infrastructure should be able to support new development and redevelopment efforts, particularly in the areas of circulation, access and linkages.
- Encourage neighborhood-serving retail and services in or near neighborhoods to reduce travel time and number of cars on our roads

#### Implementation Strategies

 Investigate the potential for federal, state and regional grants and funding sources to further develop pedestrian connections and bike facilities.

#### Housing Choice and Spirit of Inclusiveness

- As employment opportunities diversify in our communities, ensure adequate amounts, types and densities of housing needed to support desired commercial and industrial growth.
- Encourage a variety of housing stock to serve a range of incomes, age groups and lifestyles to provide choices and opportunities.
- Promote the development of affordable housing by supporting such development with information on funding sources, appropriate locations and the zoning and development process

#### Implementation Strategies

- Continue the use of creative planning techniques such as mixed-use development, traditional neighborhood development, small area plans, Downtown Master Plans, Overlay Zones, and Character Areas as a means of enhancing housing diversity and choice.
- Establish a redevelopment agency for redevelopment areas to utilize public funding options, a portion of which could be set-aside to encourage for affordable housing development.

# Oak Grove Master Plan

The intersection of State Route 92 and Woodstock Road is identified as a Node by Cherokee County that is of significant importance. The proposed widening of State Route 92 from a two lane road to a four lane road will have an impact on this node and on the businesses and the development of this node, especially in terms of accessibility, curb cuts. ingress/egress and connectivity.

Recognizing this, the County leadership took proactive steps to develop a master plan for this node integrating land use, transportation and urban design issues. The master



plan seeks to ensure development at this node be in line with the vision of the community and the County. The plan forms a vision for this specific node, and is a model for other nodes within the county.

The proactive approach focuses on developing an integrated master plan looking at land use, transportation and urban design issues that would set the character and image for the node.

Goals of the Oak Grove Master Plan

- Create a great gateway node to the community with quality, character and image
- Be a model for other nodes
- Envision a mix of uses; broader based retail, community services and variety of housing options (life-cycle housing)
- Create good accessibility, traffic flow, connectivity between inter-parcels, ingress/egress, curb cuts for smooth traffic flow and business operations.
- Create pedestrian friendly environment and an environment that encourages alternative modes of transportation.
- Increase tax base for the county
- Be a catalyst for growth.
- Gain public support for infrastructure and implementation
- To coordinate the efforts with the GDOT widening project

# **GOALS AND STRATEGIES FOR SW CHEROKEE CORNERS**

The Southwest Cherokee Corners Urban Redevelopment Plan serves as a vehicle by which the vision of the community, as expressed in the Community Agenda, will be implemented. It is the overall goal of this Plan to address the conditions of blight, redevelopment and underdevelopment which plague the area currently. The following are long term goals the County aspires to achieve through the implementation of this plan.

### Goal

Encourage new development to take place around SR 92 to create a vibrant mixed use environment with convenient access to a wide range of commercial, recreational, workplace and residential uses.

#### Strategies

- Focus economic development efforts to encourage growth within the Southwest Cherokee Corners to create a community of choice and link more stable areas to those areas of less affluence.
- Designate the Southwest Cherokee Corners as an Opportunity Zone for the purpose of recruiting business in the area.
- Development and adoption economic development incentives for developers to build adjacent to SR 92
- Enhance Article 16 Highway 92 Village Overlay to expand the Permitted Use to include business uses and to add clarity to regulations.
- Develop guidelines for development based upon the Oak Grove Master Plan for the intersection of SR 92 and Woodstock Road.

#### Goal

Avoid inefficient use of land and underdevelopment of property in the target area by encouraging current and future commercial and business development to develop at its fullest potential.

#### Strategies

- Promote redevelopment and reuse of currently developed commercial areas
- Encourage businesses to reuse "greyfields" by rehabbing structures to house those uses which contribute to the character of the area
- Support the development of wide range of commercial uses
- Eliminate substandard or obsolete commercial building conditions
- Designate the Southwest Cherokee Corners as an Opportunity Zone for the purpose of recruiting business in the area.
- Encourage business development in the area to be a driver for commercial, cultural, governmental, employment and entertainment activity
- Promote the area as a prime area for business development

### Goal

Insure the creation of a variety of housing options to meet the needs of the community

### Strategies

- Enhance Article 16 Highway 92 Village Overlay to ensure a variety of housing types can be constructed
- Promote the Southwest Cherokee Corners as a "community of choice"
- Promote programs, such as the HOME program, to area residents who may be eligible to take advantage of the assistance to rehab their residence

# **COMMUNITY'S LAND USE OBJECTIVES**

The Urban Redevelopment Plans for SW Cherokee Corners are consistent with the land use objectives for Cherokee County. Existing land uses in the redevelopment areas include agricultural, commercial, industrial and residential uses. Along Hwy 92, additional requirements from the overlay district are intended to raise minimum standards of development.

# <u>Zoning</u>

Zoning in the redevelopment area spans 12 different zoning districts, including several different residential products. (See SW Cherokee Zoning Map found in Appendix)

# **Southwest Cherokee Corners**

AG Agriculture R-40 Residential Single Family R-20 Residential, Single Family RD3 Residential, Single Family R-10 Residential Single Family RZL Residential, Single Family Zero Lot Line RTH Residential Townhomes RM 10 Residential Multi Family PUD Planned Unit Development GC General Commercial NC Neighborhood Commercial OI Office Institutional LI Light Industrial

\*Hwy 92 Village Overlay

General Agricultural District (AG). The purpose of this district is to maintain the integrity of agricultural activities predominate in the rural area of Cherokee County. The regulations are to discourage the subdivision of land for urban development and to encourage the maintenance of the general rural characteristics of openness, low density residential use, appropriate agri-business and extensive agricultural and livestock production

Single-Family Residential Districts (R-40, R-30). The purpose of these residential districts is to enable residential development of a low density urban character. The regulations are designed to permit and encourage residential development in areas where urbanization is taking place

Single-Family Residential Districts (R-20). The purpose of this residential district is to permit and encourage development of medium density single-family residential uses in a moderately spacious surrounding. The R-20 development district shall be served with an approved community water system

Single-Family Residential (R-15, RD-3, RZL). The purpose of these residential districts is to permit and encourage development of high density single family residential uses in a moderately spacious surrounding. These development districts shall be served with an approved community water system and a central sewerage system.

Single-Family Attached Residential Districts (RA, RTH). The purpose of this district is to provide for intermediate housing types and densities between single-family detached and multi-family dwellings. Such development may include duplexes, triplexes, quadruplexes or townhouses to be located in the urban portion or suburban portion of the county where apartment buildings would not be compatible. Innovative design with cluster development is encouraged. Such development districts are intended to be served with central sewerage system except for lot sizes exceeding 20,000 square feet

*Multi-Family Residential District (RM-10, RM-16).* The purpose of the residential districts is to permit development of high density multi-family residential dwellings. These zoning districts are to be located where public water supply and sewerage facilities are available or can be obtained and where there is

convenient access to collector streets or major thoroughfares. The use of these districts can be developed as a transition zone between residential districts and commercial districts

*Traditional Neighborhood Development (TND).* Traditional Neighborhood Development is a floating district which may be located within any residential district if it meets all the standards for a Traditional Neighborhood Development. The purpose of this district is to encourage flexible and innovative design in site planning and building arrangements under a unified plan of development regulation instead of standard zoning regulation. Traditional Neighborhood Developments shall be planned as integral units and may be residential, commercial or a combination of land uses. The developer benefits from better land utilization, economy in the provision of roads and utilities and flexibility in design. The community benefits from efficient use of land, preservation of natural amenities and environmental sensitive areas and lower development and housing costs. Review and approval of the development plan provides the opportunity to assure that the development will be in harmony with the character of the neighborhood in which it is located

*Office/Institutional District (OI).* The purpose of this district is to provide a location for office, institutional, medical and educational development. Limited related retail business and service activities my be permitted but not involved with storage and processing.

*Neighborhood Commercial District (NC).* The purpose of this district is to provide for limited retail activities, commercial sales, personal services and professional offices to serve the general need of a residential neighborhood. Development of commercial uses is regulated for compatibility with the surrounding residential areas. Districts are located to create commercial centers or clusters and to discourage commercial strip development. In addition, these uses shall have a maximum allowed floor space of 10,000 square feet per acre of total building floor space.

General Commercial District (GC). The purpose of this district is to provide sufficient space in appropriate locations for a wide variety of commercial sales and service activities which generally serve a wide area. The permitted uses are generally located along the major thoroughfares of the county. Activities with limited storage may be permitted. Districts are located to create centers or concentrations of commercial activities and to discourage commercial strip development.

*Light Industrial District (LI).* The purpose of this district is to provide suitable areas for light industrial operations. The district should be accessible to major arterial. Residential and retail uses are prohibited. Permitted uses are restricted to those which are not characterized by extensive open storage, or the nuisance factors such as smoke, dust, fumes, gas, heat, glare, fire hazards, noise, vibrations and other objectionable influences. Fenced outside storage is permitted.

# Highway 92 Village Overlay District

In 1997, the Cherokee County BOC adopted an overlay district running 1,000 ft. on either side of the centerline of State Route 92 called the Highway 92 Village Overlay District. The district establishes permitted uses, standards for architectural design, landscaping and signage along the corridor. The intent of the ordinance was to create an environment where mixed use development could occur easily but within uniform standards. It seeks to encourage a pattern of commercial and industrial buildings in an 18<sup>th</sup> and 19<sup>th</sup> architectural style, with the desire of attracting high quality development.

State Route 92 passes through the City of Woodstock so the City also adopted similar regulations in order to create a consistent corridor throughout Cherokee County. The result of the Highway 92 Village Overlay has been development on the portion of State Route 92 at the intersection and east of I-575. A majority of the development has been national retailers in scattered shopping centers with some office and residential development located just behind commercial development sited adjacent to the roadway.

# Highway 92 Village Ordinance

#### Legislative Purpose

This ordinance shall be known as the Highway 92 Village Ordinance (hereinafter referred to as the "Highway 92 Village Ordinance"), and shall serve to encourage developing as one project, tracts of land that are sufficiently large to allow a mixed-use development consisting of uses permitted under this Article, and only such permitted uses, while maintaining compatibility with the existing areas and creating an attractive, efficient and stable environment. It encourages a mixture of prominently sited office/institutional, commercial establishments, civic or community buildings and housing types to provide a balanced mix of activities and public spaces.

### Legislative Objectives

The Highway 92 Village Ordinance serves as a development standard for the Highway 92 Corridor. This development standard provides for a uniform landscape and design theme along this improved road. The specific design and land use policies are a comprehensive plan for the Highway 92 Corridor of Cherokee County Georgia.

The Village District calls for a pattern of commercial / industrial buildings constructed in the eighteenth and nineteenth century architectural styles. The regulations recognize and are intended to protect and preserve the established residential areas located to the north and south of the improved road. The incorporation of buffering techniques seeks to assist in the preservation of adjoining residential areas by providing a unique transition zone rather than the traditional descending density theory.

The Highway 92 Village Ordinance is intended to generate quality development along the expanded Highway 92 thoroughfare while promoting economic, cultural, open space, and safety features to promote the public welfare. This orderly planning system is intended to attract quality development as described in the permitted uses of this ordinance.

#### Boundaries

There is hereby created the Highway 92 Village Ordinance, the boundaries of which shall extend 1000 feet to the north of the centerline of Highway 92 and 1000 feet south of the centerline of Highway 92 from it intersection with Interstate 75 eastward to the Cobb County line. The Highway 92 Village Ordinance applies to all properties located in this Corridor, with the exception of residential platted subdivisions, deed restricted residential subdivisions and residential neighborhoods established as a result of the creation of a homeowners association or a petition to the County Commission.

Source: Cherokee County Zoning Ordinance, Article 16 Overlay Districts

The Highway 92 Village Overlay district allows a property owner to develop their property without having to "rezone" as long as the permitted use is consistent with the list of uses by the statute. In addition, the ordinance provides a set of site, architectural, signage and landscape standards all development within the district must abide.

#### Permitted Uses within the Highway 92 Village Ordinance:

The following uses, and only the following uses, shall be permitted within any development permitted pursuant to this ordinance.

Antique Shops **Apparel and Accessory Stores** Appliance Sales and Repair Shops Bakeries Bank or Financial Institutions Bicycle Shops Books, Cards and Stationary Stores Barber Shops and Beauty Salons Carpentry Shops Churches Clinic (Public and Private) **Community Centers** Cultural Facilities Curio and Souvenir Shops **Day Care Facilities** Drug Stores, Pharmacies Equipment Supplies (medical, dental, art) Florist Shops Farmer's Markets Garden, Landscaping Supplies Greenhouse and Plant Nurseries

Grocery, General Merchandise Stores Hardware, Paint and Wallpaper Stores Health Clubs and Facilities Hobby, Toy and Game Stores Ice Cream Parlors **Jewelry Stores** Laundry/Dry Cleaning Facilities (Pick-Up) Office Supplies Office (Businesses) **Professional Offices** Parks Pet Shops and Dog Grooming Shops Printing, Publishing and Engraving Shops Restaurants Retail Stores, Common Merchandise Schools Shoe Repair Shops Service Stations Single Family detached dwelling units Single Family attached dwelling units

#### Prohibited Uses within the Highway 92 Village Ordinance:

No use which is not specifically listed above (including, without limitation, the following uses) shall be allowed within the Highway 92 Overlay District:

Automobile Garages or Repair Shops Adult Video Shops **Billiard Parlors Check Cash Services** Drive-In theaters Farm Equipment Sales/Storage Mini-Warehouse Facilities Manufactured Home Sales Motels with Outside Entrances Nude/Semi-Clothed Dancing Establishments **Itinerant Merchants** Pawn Shops Recreational Vehicle Sales/Service/Repair Facilities Short-Term Loan Offices Truck Terminals Used Tire Sales/Repair Shops New and Used Automobile/Vehicle Dealerships/Salvage lots/Scrap yards

# **PLAN IMPACTS**

# Description of Parcels to be Acquired

The Southwest Cherokee Corners Redevelopment Plan does not require any parcels to be acquired by Cherokee County at this time. If circumstances should change such that property acquisition becomes a probability, is desired or necessary, the plan will be amended to reflect these changes.

### Structures to be Demolished or Rehabilitated

There are no structures anticipated to be demolished. The plan will be updated in the event any changes occur in future actions.

# Strategy for Relocating Displaced Residents

Cherokee County has determined the need for a relocation strategy is not necessary at this time. Cherokee County is targeting only unoccupied blighted or underdeveloped areas and therefore no relocation of residents shall occur due to the plan. Should the need arise and the displacement of residents becomes necessary in the future, the Plan shall be amended to include a relocation plan/ strategy for displaced residents meeting any and all local, state or federal statutory requirements.

### Covenants and Restrictions to be placed on Properties

No covenants or restrictions will be placed on properties at this time.

# PLAN TO LEVERAGE PRIVATE RESOURCES FOR REDEVELOPMENT

# **Opportunity Zone**

Cherokee County has identified several resources by which to encourage development in the target area. Upon adoption of the Urban Redevelopment Plan, Cherokee County will seek to establish an Opportunity Zone to include the Southwest Cherokee Corners Area. From information obtained via the Department of Community Affairs website, Opportunity Zones are intended to encourage economic development and redevelopment in specific geographic areas being served by existing economic development programs. Resources from the State of Georgia are directed towards pockets of poverty and supplemented by federal programs administered by the Department of Community Affairs. The maximum job tax credit, the use of tax credits against 100 per cent of an entities tax liability and withholdings, and the application to all business development will be beneficial in creating the Opportunity Zone in the Southwest Cherokee Corners area.

# Tax Allocation District

Tax allocation districts are authorized in Georgia under the Redevelopment Powers Law, Title 36, Chapter 44. A Tax Allocation District ("TAD"), which uses a financing method typically referred to as "tax increment financing," is a tool used to publicly finance certain redevelopment activities in underdeveloped or blighted areas. A TAD derives its funding from the increase in the area's ad valorem taxes levied by the County and the school system. These revenues are placed in a special redevelopment fund for the area and are used to directly pay for the redevelopment costs or to issue bonds to pay for redevelopment costs. Cherokee County already offers several economic development incentives, including development impact fee exemptions. Cherokee County has identified SW Cherokee Corners as an area where a TAD would be useful tool to encourage redevelopment if authorized in a public referendum.

# **NEEDED PUBLIC INFRASTRUCTURE**

State Route 92 is in the process of being widened and will provide a high level of access to and through the SW Cherokee area. This helps to alleviate some of the issues related to pass through traffic and creates a good access to I-75. However, the side streets may need to be upgraded to accommodate the neighborhood cross traffic created as local residents seek alternate paths to a lighted intersection to make a turn where otherwise is prohibited by the median dividing the travel lanes on SR 92. Additionally, to accommodate pedestrian access, sidewalks and street lighting may be necessary particularly on side streets connecting to SR 92.

Public water is readily available throughout the target area. However, sewer continues to be an issue. For the area to reach its fullest potential, public sewer is a requisite infrastructure. Cherokee County Water and Sewer Authority is responsible for the provision of both infrastructure in this area of the County.

# **STRATEGY FOR IMPLEMENTING THE PLAN**

Upon adoption by the Cherokee County Board of Commissioners, Cherokee County will be the implementing entity for the Urban Redevelopment Plan.

Implementation Schedule

Public Hearing Adoption of Urban Redevelopment Plan Establish Opportunity Zone Promote and Offer incentive packages for new businesses Evaluate local codes to promote redevelopment of area Spring, 2009 Spring, 2009 Winter, 2009 - 2010 Winter, 2009 - 2010 Winter, 2009 - 2010

# **A**PPENDIX

- Resolution in Support
- Detailed Demographic Profile
- Images

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- Existing Conditions
  - Vision for Desired Development

# **RESOLUTION IN SUPPORT**

# **DETAILED DEMOGRAPHIC PROFILE**

2000 Census Statistics for Census Tract 911.03, Block Group 3

### Population

Total Population		1,551	
Race	White alone	1,453	93.68%
	Black or African American alone	31	2.00%
	American Indian and Alaska Native alone	0	0.00%
	Asian alone	20	1.29%
	Native Hawaiian and Other Pacific Islander alone	0	0.00%
	Some other race alone	16	1.03%
	Two or more races	31	2.00%
Total Households		531	
	Family households:	427	
	2-person household	107	
Households	3-person household	119	
	4-person household	131	
	5-person household	70	
	6-person household	0	
	7-or-more-person household	0	
	Nonfamily households:	104	
	1-person household	64	
	2-person household	32	
	3-person household	8	
	4-person household	0	
	5-person household	0	
	6-person household	0	
	7-or-more-person household	0	

## Housing

Total	Population 5+ Years Old:	1,449	
Place of Residency	Same house in 1995	940	65%
	Different house in 1995:	509	35%
	In United States in 1995:	414	
	Same county	142	
	Different county:	272	
	Same state	231	
	Different state:	41	
	Northeast	0	
	Midwest	9	
	South	32	
	West	0	
	In Puerto Rico in 1995:	0	
	Same municipio	0	
	Different municipio	0	
	Elsewhere in 1995:	95	
	U.S. Island Areas	0	
	Foreign country or at sea	95	

Median household income in 1999 Per capita income in 1999			\$ 44,191 \$17,968
	ehold Income		ψ17,000
nouse		44	7 700/
	Less than \$10,000 \$10,000 to \$14,999	<u>41</u> 0	7.72%
	\$15,000 to \$19,999	25	4.71%
6	\$20,000 to \$24,999	61	11.49%
Jge:	\$25,000 to \$29,999	0	11.4370
Income Ranges	\$30,000 to \$34,999	29	5.46%
hel	\$35,000 to \$39,999	68	12.81%
SOL .	\$40,000 to \$44,999	47	8.85%
<u>_</u>	\$45,000 to \$49,999	9	1.69%
	\$50,000 to \$59,999	37	6.97%
	\$60,000 to \$74,999	54	10.17%
	\$75,000 to \$99,999	115	21.66%
Pover	ty Status of Population		
	Income in 1999 below poverty level:	118	
	Under 5 years	8	
	5 years	0	
	6 to 11 years	9	
	12 to 17 years	26	
d)	18 to 64 years	65	
Age	65 to 74 years	0	
Status by Age	75 years and over	10	
tus	Income in 1999 at or above poverty level:	1,433	
Sta	Under 5 years	94	
	5 years	9	
	6 to 11 years	143	
	12 to 17 years	151	
	18 to 64 years	981	
	65 to 74 years	13	
	75 years and over	42	
Comn	nute Time		
Total E	Employed Population:	824	
	Did not work at home:	818	
	Less than 5 minutes	22	
	5 to 9 minutes	88	
	10 to 14 minutes	94	
¥	15 to 19 minutes	87	
No	20 to 24 minutes	97	
Time to Work	25 to 29 minutes	54	
me	30 to 34 minutes	143	
Tin	35 to 39 minutes	9	
	40 to 44 minutes	15	
	45 to 59 minutes	109	
	60 to 89 minutes	84	
	90 or more minutes	16	
	Worked at home	6	

# **IMAGES**

## Existing Conditions

Non-Conforming Use: Mobile Home Park



Non-Conforming Use: Wood Mulching Business



### Residential unit converted to a commercial business



Vacant Residential Property



Vacant Commercial Building



### Vacant Site & Outdated Commercial Building



Businesses Cut-off by Realignment of Hwy 92



## Vision for Desired Development

## Mixed Use Neighborhoods





Pedestrian-friendly Commercial Buildings



Attractive Streetscape

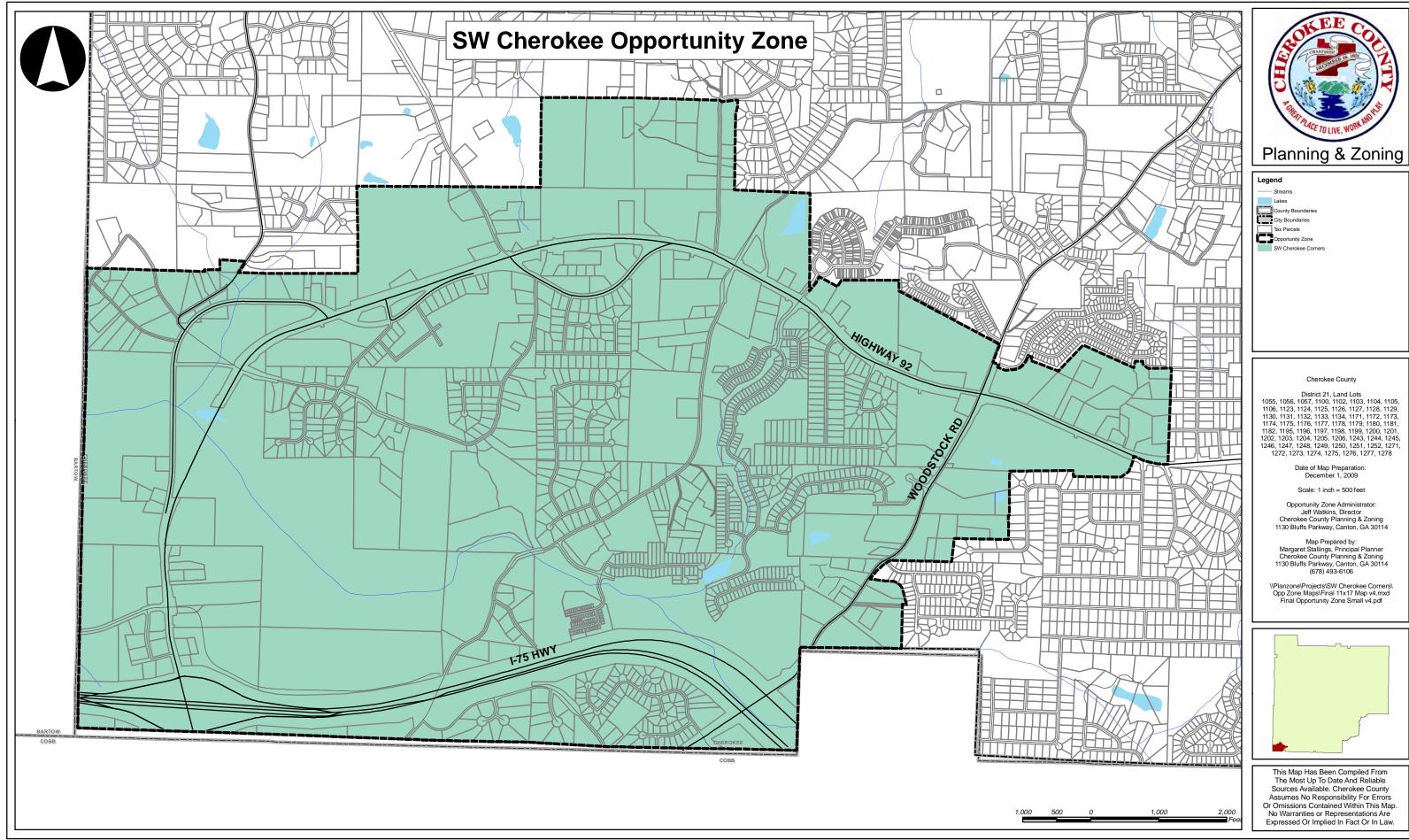


Integrated Greenspaces for Recreation

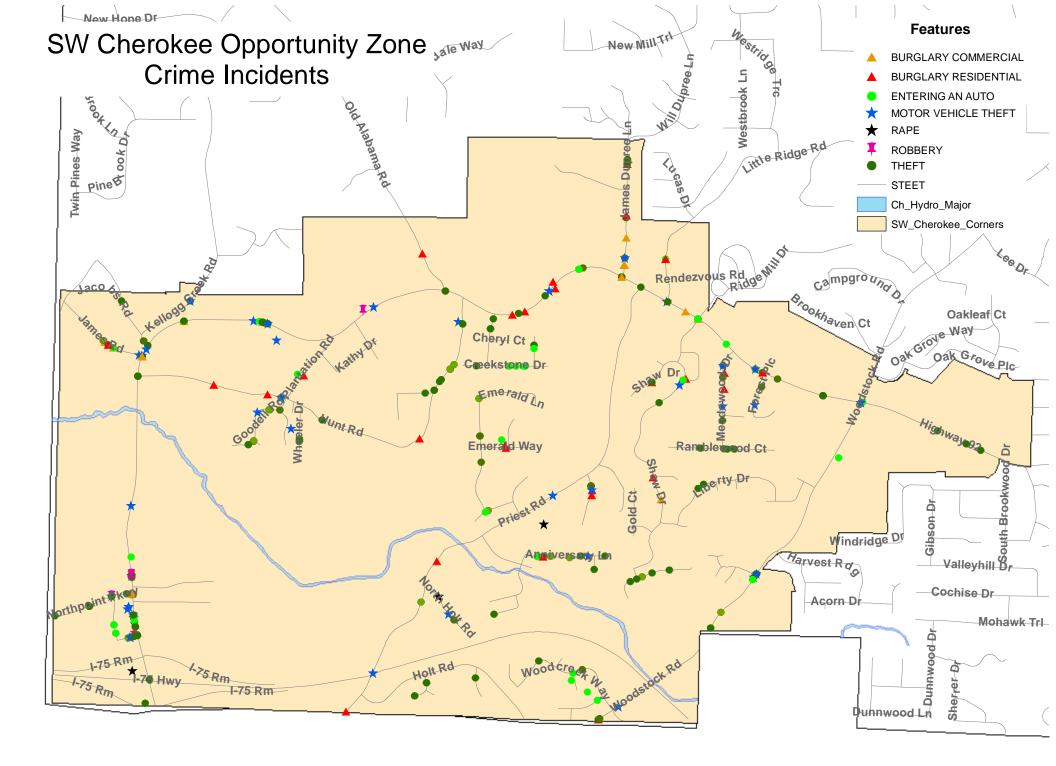


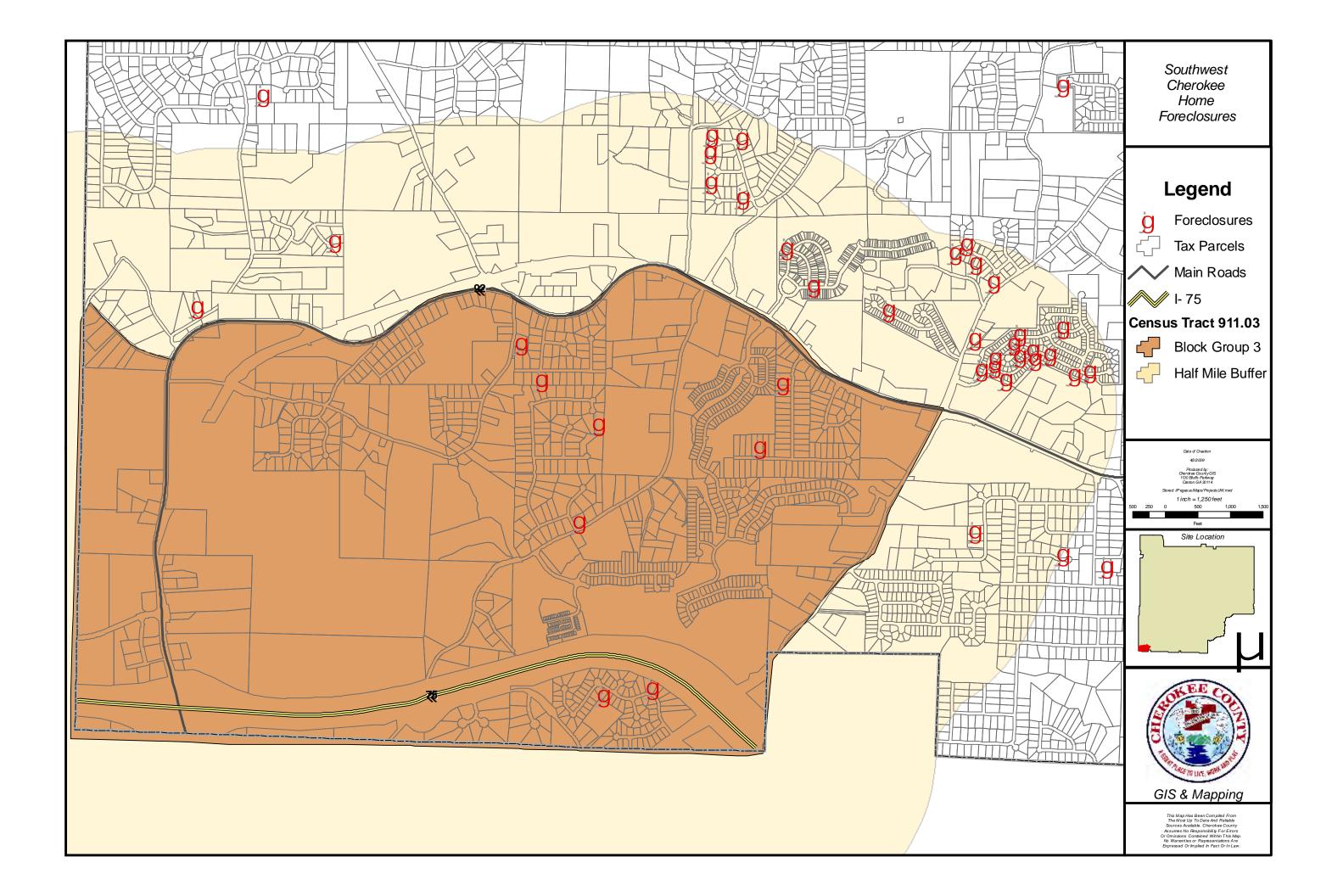
# MAPS

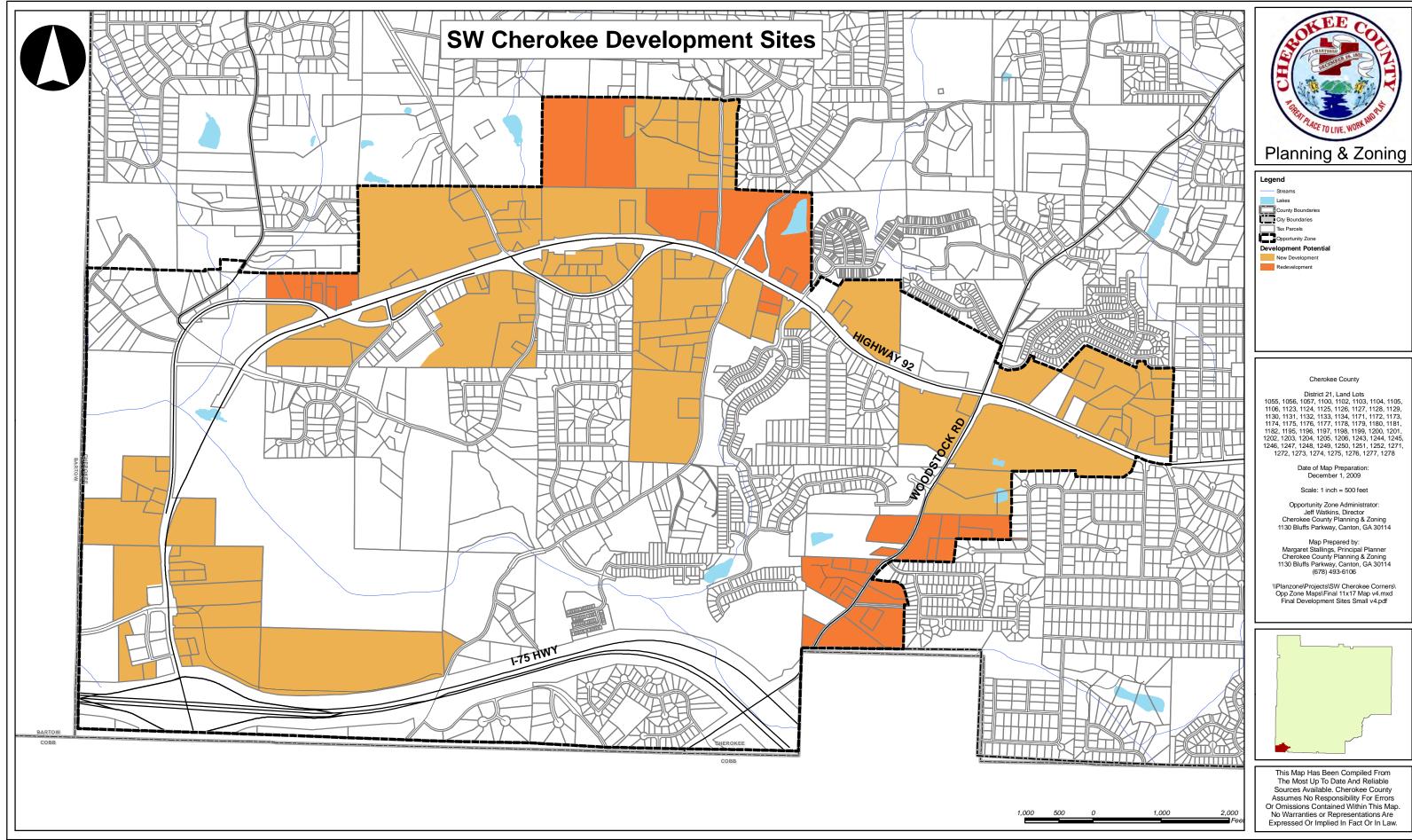
- SW Cherokee Opportunity Zone
- Southwest Cherokee Home Foreclosures
- SW Cherokee Corners Crime Incidents
- SW Cherokee Development Sites
- SW Cherokee Zoning
- SW Cherokee Future Development Map
- SW Cherokee Redevelopment Plan Photos



	Streams
	Lakes
	County Boundaries
123	City Boundaries
	Tax Parcels
123	Opportunity Zone
	SW Cherokee Corne









	Streams
	Lakes
	County Boundaries
123	City Boundaries
	Tax Parcels
123	Opportunity Zone
Deve	lopment Potentia
	New Development
	Redevelopment

